



## Health and Wellbeing Board

**3 October 2019**

<b>Title</b>	<b>Better Care Fund Plan 2019-20</b>
<b>Report of</b>	Executive Director, Adults and Health CCG Director of Commissioning
<b>Wards</b>	All
<b>Status</b>	Public
<b>Urgent</b>	No
<b>Key</b>	Yes
<b>Enclosures</b>	Appendix 1 – Better Care Fund Planning 2019-20
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### Summary

The Better Care Fund (BCF) is the current national policy approach for integrating health and adult social care. It has been running since 2014-15. The BCF spans both the NHS and local government and seeks to join-up health and care services, so that people can manage their own health and wellbeing and live independently in their communities for as long as possible. The policy brings together resources from the NHS and local government and requires local plans to be produced and overseen by each Health and Wellbeing Board across England.

The Barnet Health and Wellbeing Board's (HWB) BCF plan has a total pooled budget of £36,828,790, for the financial year 2019-20. The plan supports the core work programmes

of care closer to home and the UEC pathway including transfers of care.

Usually, national BCF guidance is issued each December for the following financial year's BCF plans. The Barnet HWB then approves the Barnet BCF plan in the subsequent spring, for submission to NHS England, and the plan is then enacted for the new financial year. However, for the period 2019-20, the detailed national BCF planning requirements and timescales for submission were published on 18th July 2019. The published national planning requirements set a date of 27<sup>th</sup> September 2019 for submission of the BCF plan to NHS England (NHSE).

As the plan was requested part way through 2019-20, our 2019-20 BCF plan focuses on continuation and the transitioning of good practice to business as usual.

As the publication of the planning requirements came out after the July 2019 HWB meeting and the BCF submission date of 27<sup>th</sup> September was before the Board's October meeting, Officers submitted the plan on the required date, with a note that it was subject to approval at the HWB meeting on the 3<sup>rd</sup> October 2019.

This report presents the 2019-20 BCF Plan for approval.

## **Officers Recommendations**

- 1. That the Health and Wellbeing Board approve the Barnet Better Care Fund plan for 2019-20.**
- 2. That the Health and Wellbeing Board (HWB) note that progress will be monitored by the Health and Wellbeing Board Joint Executive Group (HWBJEG) and regularly reported to the HWB.**

### **1. WHY THIS REPORT IS NEEDED**

- 1.1. This report updates the HWB on the BCF Plan 2019-20 and asks the HWB to approve the plan, following its submission to NHS England (NHSE) on 27<sup>th</sup> September 2019.
- 1.2. The Better Care Fund (BCF), one of the biggest incentives for the integration of health and social care, requires Clinical Commissioning Groups (CCG) and Local Authorities to pool budgets and to agree an integrated spending plan for how they will use their allocation.

### **2. BACKGROUND**

- 2.1. The BCF has been in place since 2014-15. The BCF is a mechanism for joint health and social care planning, service commissioning and delivery of activity to patients'/residents.

BCF has been created to provide residents with integrated health and social care services, resulting in an improved experience and better quality of life.

- 2.2. The planning requirements document is issued from central government and the CCG and Council work together to produce a robust delivery plan. With the planning guidance there is also an indication of the funding that will support the plan in our area if it meets the requirements.
- 2.3. There are four national conditions that have to underpin our plan:
  1. Plans to be jointly agreed
  2. NHS contribution to adult social care to be maintained in line with the uplift to CCG Minimum Contribution
  3. Agreement to invest in NHS commissioned out-of-hospital services, which may include 7-day services and adult social care
  4. Managing Transfers of Care: A clear plan for improved integrated services at the interface between health and social care that reduces Delayed Transfers of Care (DToC), encompassing the High Impact Change Model for Managing Transfers of Care. As part of this all Health and Wellbeing Boards adopt the centrally-set expectations for reducing or maintaining rates of DToC during 2019-20 into their BCF plans.
- 2.4. There is an expectation that the submission will include:
  - a. New focus on the link to the NHS Long Term Plan
  - b. Allocations have been agreed with a slight increase (5.3%) in funding allocation from NHS England.
  - c. Additional funding in line with the guidance
- 2.5. As per the policy and planning requirements, the Barnet BCF Plan in 2019-20 continues the work set out in the previous two-year plan. This refreshed plan incorporates adjustments/improvements based on what has worked well to date, and lessons learned from what has worked less well. It takes into consideration the wider work underway via the North Central London (NCL) Sustainability and Transformation Partnership (STP) programme, the local initiatives led by the Primary Care Networks (PCNs) and the Urgent & Emergency Care (UEC) boards. It also includes a response to new NHS England guidance on the ambitions of the NHS Long Term Plan (LTP).

### **3. Progress to Date**

- 3.1. Locally, schemes within the BCF plan have resulted in a number of shared Council and CCG achievements:
  - Achievement of the DTOC targets for the period 2017-19
  - Achievement of the residential and enablement metrics
  - Increased number of patients being managed in the community. Only between 0-1 percent of patients managed by the rapid response service were re-referred to acute services within 7 days.
  - Improvements in the discharge to assess pathways
  - Transformation of community based services, including rapid response

- 3.2. Our BCF initiatives aim to improve the experience of Barnet residents in receipt of support from the health and social care system. Much effort has been made to ensure that the respective parts of the health and social care system are working in an integrated way. Initiatives supporting this approach include:
- 3.2.1. The discharge to assess pathways (D2A) which started has a pilot in 2017 has been embedded within the system.
- 3.2.2. The enhanced care homes programme, providing “Significant 7” training and medicines management support to homes has supported the system to reduce the number unplanned admissions or attendances from care homes participating in the scheme. The training enables staff to spot deteriorating patients and initiate preventative support (where applicable). The training offered covers:
- Dementia Awareness,
  - End of Life,
  - Communication
- 3.3. However, the BCF plan did not achieve its target for a reduction in non-elective admissions. This remains an area for improvement and a programme delivery risk along with the delayed transfer of care target in 2019-20.
- 3.4. Full details of the 2017-19 plan are available in the link in section 7.3.

#### **4. The Better Care Fund 2019-20**

- 4.1. The 2019-20 plan is an opportunity for Barnet to drive progress on the key strategic aims of promoting people’s wellbeing as detailed in the HWB strategy.
- 4.2. To refresh the BCF Plan, we undertook a systematic review of services funded by the BCF. The review found that majority of the schemes supported or enabled the delivery of the BCF metrics and conditions, however, there were a small number of reallocations due to service(s) being decommissioned or transformed over the course of the two-year period:
- 4.2.1. Primary Prevention – Early intervention (including Risk). Funding originally supported the implementation of a primary care risk stratification tool and IT Interoperability. Tool was decommissioned in 2017 on the basis that it was not adding value to the process of identifying patients with higher needs. As part of the management of patient flows from acute into a community setting the funding contributed to offsetting increased activity levels in the community equipment service.
- 4.2.2. Seven-day community support: The integrated locality team (BILT) service was decommissioned in 2018-19. Funding was re-allocated to the transformed community based planned and unplanned services commissioned from Central London Community Health Trust (CLCH). Funding for the council post was re-allocated to support the delivery of seven-day support.
- 4.2.3. Shared care record – Funding redistributed to support social care demand pressures as the programme of work is being developed via the Health Information Exchange work being progressed at a NCL STP level.

- 4.3. The vision for the final year of this Better Care Fund period is to continue to invest in community based services that will enable the local health and care system to deliver services closer to home at the right time in the right place.
- 4.4. As a continuation of the 2017-19 plan, the BCF Plan 2019-20 as shown in Appendix A is presented for review and support by the Health and Wellbeing Board.

## 5. CHANGES AND NEW DEVELOPMENT TO THE 2017-19 PLAN

### 5.1. Financial:

#### 5.1.1. The funding allocations for the 19/20 BCF are summarised below:

Funding Sources	Allocation
DFG	£2,542,210
Minimum CCG Contribution	£24,947,930
iBCF	£7,891,161
Winter Pressures Grant	£1,447,489
Additional LA Contribution	£0
Additional CCG Contribution	£0
<b>Total</b>	<b>£36,828,790</b>

- 5.1.2. Allocations have been agreed with a slight increase (5.3%) in funding allocation from NHS England<sup>1</sup>. This was determined after the completion of CCG operating plans which were compiled on the basis of a 1.79% uplift for all CCGs.
- 5.1.3. Additional funding from NHSE (subject to approval) has been made available to the health and wellbeing area for social care schemes. Winter Pressures Funding is pooled in the BCF for the first time and must be used to address demand pressures on the NHS during Winter. The funding is paid to LA with social care responsibilities as a direct grant with a requirement to pool it in their local BCF plan.
- 5.2. The table below show how the uplift in the BCF is reflected in the BCF plan.

New Schemes for 19/20		
LBB Support Team to manage patients discharges from acute settings	Social Care	£247,304

<sup>1</sup> <https://www.england.nhs.uk/wp-content/uploads/2019/07/better-care-fund-ccg-minimum-allocations-2019-20.xlsx>

Care Home Support Programme	Community Health	£197,000
Community support offer	Community Health	£919,923
Total		£1,364,227

### 5.3. BCF Planning Timescales

National Deadlines	Date
Request additional social care funding	6 <sup>th</sup> September
BCF planning submission from local Health and Wellbeing Board areas (agreed by CCGs and local government). All submissions will need to be sent to the local BCM, and copied to <a href="mailto:england.bettercaresupport@nhs.net">england.bettercaresupport@nhs.net</a>	By 27 September
Scrutiny of BCF plans by regional assurers, assurance panel meetings, and regional moderation	By 30 October
Regionally moderated assurance outcomes sent to BCST	By 30 October
Cross regional calibration	By 5 November
Assurance recommendations considered by Departments and NHSE	5 – 15 November
Approval letters issued giving formal permission to spend (CCG minimum)	Week commencing 18 November
All Section 75 agreements to be signed and in place	By 15 December

## 6. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED

6.1. N/A

## 7. POST DECISION IMPLEMENTATION

7.1. Not applicable. All areas are required to submit a BCF Plan.

## 8. IMPLICATIONS OF DECISION

### 8.1. Corporate Priorities and Performance

8.1.1. The BCF plan aligns with the overarching aims of the Barnet Joint Health and Wellbeing Strategy 2015 to 2020: Keeping Well; and Promoting Independence as well as the Barnet Corporate Plan, Barnet 2024.

### 8.2. Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)

8.2.1 A breakdown of the proposed spend is set out in the main BCF plan for 2019-20, summary below.

Schemes/Projects	Area of Spend	2018/19 Expenditure (£)	2019/20 Expenditure
<b>Scheme: Personalised Support at Home</b>			
Wellbeing Services	Social Care	£549,737	£559,598
End of Life care	Continuing Care	£1,396,422	£1,421,469
Integrated Care Planning - Review Teams	Social Care	£396,599	£403,713
Personalised Care- Safe guarding/mental health pressures	Social Care	£435,641	£443,455
Memory Assessment	Mental Health	£223,007	£227,007
<b>Scheme: Seven Day Working and Services to Care Homes</b>			
Seven day social care support	Social Care	£930,404	£947,092
Seven Day Community Support	Community Health	£2,299,724	£2,340,974
Single Point of Access	Community Health	£301,339	£306,744
Primary prevention & Early intervention and support closer to home	Primary Care	£562,479	£572,569
Quality in Care Home Team	Social Care	£239,602	£243,900
Seven day social care support - Acute	Acute	£132,470	£134,846
<b>Scheme: Intermediate Care and Reablement</b>			
Intermediate Care in the Community - Step down	Community Health	£9,006,552	£9,168,102
Intermediate Care in the Community - Reablement/rehabilitation	Social Care	£246,326	£250,744
Fracture Liaison service	Acute	£100,962	£102,773
<b>Scheme: Support for Patients &amp; Carers</b>			
DFG	Other	£2,355,949	£2,542,210
Care Act	Other	£877,505	£893,245
Carers Support	Social Care	£311,172	£316,754
Carers Support – CCG	Social Care	£836,016	£851,011
Community Equipment	Community Health	£1,116,070	£1,136,089
<b>Scheme: Managing Transfers of Care</b>			
Social Care Demand Pressures	Social Care	£2,344,163	£2,386,210

Schemes/Projects	Area of Spend	2018/19 Expenditure (£)	2019/20 Expenditure
IBCF (DCLG allocation straight to Local Authority)	Social Care	£6,838,955	£7,891,161
<u>Scheme: Enabling Activity</u>			
Enablers for integration LBB	Social Care	£790,377	£804,554
BCF Programme Governance to support system flows	Primary Care	£71,570	£72,853
<b>New Schemes for 19/20</b>			
LBB Support Team to manage patients discharges from acute settings	Social Care		£247,304
Care Home Support Programme	Community Health		£197,000
Community support offer	Prevention/Early Intervention		£919,923
<b>Total</b>		<b>£32,363,041</b>	<b>£36,828,790</b>

### 8.3. Social Value

- 6.3.1 The Public Services (Social Value) Act 2012 requires people who commission public services to think about how they can also secure wider social, economic and environmental benefits.
- 6.3.2 Therefore, prior to initiating a procurement process, commissioners should consider whether and how the services they procure or the procurement methodology could secure additional value and benefits for their area or stakeholders.
- 6.3.3 Social Value will be considered during any procurement and review activity detailed as part of the BCF plan for 2019-20. Our plans clearly recognise the importance of addressing wider factors such as education, employment, income and welfare. These wider factors can both impact on and be impacted by the health and wellbeing of an individual or population, and need to be considered in order to make sustainable improvements to health and wellbeing

### 6.4 Legal and Constitutional References

- 6.4.1 The BCF is allocated to Local Areas and placed into pooled budgets under joint governance arrangements detailed in s75 Agreements for Integrated Care between CCGs and Councils (Section 75 of the NHS Act 2006, provides for CCGs and local authorities to pool budgets). In Barnet, s75 Agreements and spend are monitored by the HWBJEG which reports its minutes to the HWB.
- 6.4.2 Under the Council's constitution, Responsibility for Functions (Article 7) the Health and Wellbeing Board has the following responsibility within its Terms of Reference:



(3); 'To work together to ensure the best fit between available resources to meet the health and social care needs of the population of Barnet (including children), by both improving services for health and social care and helping people to move as close as possible to a state of complete physical, mental and social well-being. Specific resources to be overseen include money for social care being allocated through the NHS; dedicated public health budgets; and Section 75 partnership agreements between the NHS and the Council.'

(9); Specific responsibility for:

Overseeing public health

Developing further health and social care integration

## **6.5 Risk Management**

- 6.5.1 Risk management is an integral part of the BCF plan and there is an embedded risk management plan within the Section 75 pooled budget agreement.
- 6.5.2 Development of the refreshed BCF plan has involved a comprehensive review of the spending plan for 2019-20. HWBJEG have led the detailed work to review the performance of the BCF plan between 2017-19.
- 6.5.3 As part of managing the resilience across the system, partners have considered the overall pressures within the BCF spending plan, the level of investment needed to meet the BCF metrics and national conditions.
- 6.5.4 The HWBJEG is the executive for the BCF pooled budget and delivery of the BCF Plan, therefore the HWBJEG will receive progress updates, finance and risk reports and monitor the delivery of the Section 75. The HWBJEG reports, with its minutes, to the HWBB.

## **6.6 Equalities and Diversity**

- 6.6.1 Section 149 of the Equality Act 2010 sets out the public sector equality duty which obliges the council and CCG to have due regard to the need to: eliminate unlawful discrimination, harassment, victimisation; advance equality of opportunity between those covered by the Equalities Act and those not covered e.g. between disabled and non-disabled people; and foster good relations between these groups. The protected characteristics are age, disability; gender reassignment; pregnancy and maternity; religion or belief; sex; sexual orientation.

## **6.7 Corporate Parenting**

- 6.7.1 In line with Children and Social Work Act 2017, the council has a duty to consider Corporate Parenting Principles in decision-making across the council.
- 6.7.2 There are no implications for Corporate Parenting in relation to this report.

## **6.8 Consultation and Engagement**

- 6.8.1 The content of our BCF plan has been discussed with providers as an integral part of our strategic planning processes. The starting point for all discussions has been our jointly agreed JSNA and the priorities and plans agreed by the HWB.

## **6.9 Insight**

- 6.9.1 Our Better Care Fund (BCF) Plan for 2019-20 is informed by the:
- Refreshed Barnet Joint Strategic Needs Assessment (JSNA)
  - Contract management performance data and any service reviews/evaluations as appropriate
  - The NHS Long Term Plan

## **7 BACKGROUND PAPERS**

- 7.1 2019-20 Better Care Fund: Policy Framework  
[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/821676/Better\\_Care\\_Fund\\_2019-20\\_Policy\\_Framework.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/821676/Better_Care_Fund_2019-20_Policy_Framework.pdf)
- 7.2 Better Care Fund Planning Requirements for 2019-20  
<https://www.gov.uk/government/publications/better-care-fund-planning-requirements-for-2019-to-2020>
- 7.3 Better Care Fund Plan for 2017-19  
<https://barnet.moderngov.co.uk/documents/s42272/Barnet%20HWB%20BCF%202017-19%20Narrative%20FINAL.pdf>